1. INTRODUCTION

The Department of Public Service and Administration (DPSA) has embarked on a programme to revitalize the practice of Batho Pele in the Public service. In an effort to enhance the implementation of Batho Pele, the DPSA undertook a study to determine the extent to which progress is being made by various spheres of Government in the implementation and promotion of the Batho Pele. The overall findings of the study provided clear indications of lack of understanding in the interpretation of the requirements of the transformation programme by the majority of Municipalities which resulted in differing implementation approaches by the Municipalities.

Batho Pele has its roots in a series of policies and legislative frameworks, which have been categorized into three themes namely: those that are overarching or transversal, those that deal with access to information and those that deal with transformation of service delivery:

The Constitution of the Republic of South Africa of 1996 (as amended).

Section 32 of the Constitution provides for the universal right of access to information held by the State to facilitate the exercise or protection of any right-by citizens. e.g. the right to access Public services in an equitable, convenient and cost-effective manner.

- The White Paper on the Transformation of the Public Service of 1995 (WPTPS)
- Public Service Regulations of 1999 and 2001

According to these two legislative frameworks, all government Municipalities both national and provincial are compelled to align their service delivery mandates and service delivery improvement plans with the overall service delivery priorities of the government based on the needs of the citizens.

The legislative frameworks call for the setting up of service standards, defining outputs and targets, and benchmarking performance indicators against international standards. Similarly, it also calls for the introduction of monitoring and evaluation mechanism and structures to measure progress on a continuous basis. Other requirements include:

- The alignment of staffing plans, human resources development processes and organisational capacity building with the needs of citizens;
- The development of financial plans that link budgets directly to service needs and personnel plans;
- Identifying and entering into partnership agreements with the private sector, non-governmental organisations (NGOs) and Community-Based



Organisations (CBOs) which will provide more effective forms of service delivery;

• The development, particularly through training, of a culture of customer care and sensitivity towards the diversity of citizens in terms of race, gender and disability;

The following pieces of legislation bind government institutions to have information available and regularly updated to meet the changing needs of the citizens:

- Open Democracy Act of 2000
- Promotion of Access to Information Act of 2000
- Electronic Communications and Transactions Bill of 2002
- E-Government Strategy of 2001

The legislative prescripts promote the harnessing of innovative IT based solutions to make service as well as information on services within and across government Municipalities more accessible in an integrated manner, particularly to people in under-serviced areas. These include e-government services, electronic communications and transactions with public/private bodies, institutions and citizens and development of electronic transactions services, which are responsive to the needs of citizens and consumers.

The legislative prescripts that promote efficient administration and good governance in the Public sector and Municipality are:

- White Paper on Transforming Public Service Delivery of 1997
- Promotion of Administration Justice Act (AJA) of 2000
- Public Finance Management Act of 1999
- Municipal Finance Management Act 56 of 2003

2. Definition

Batho Pele, or 'People First', is an initiative to get Municipal servants to be service orientated, to strive for excellence in service delivery and to commit to continuous service delivery improvement. It is a simple and transparent mechanism, which allows citizens to hold Municipal servants accountable for the level of services they deliver. It is a way of delivering services by putting citizens at the centre of Municipal service planning and operations.

3. BATHO PELE PRINCIPLES

3.1. Consultation



All stakeholders should be consulted of the nature, quantity and quality of the services to be provided in order to determine the needs and expectations of the end users. Stakeholders can be consulted through the following:

- Stakeholder and Citizen forums;
- Customer satisfaction surveys;
- Workshops and summits;
- Road shows;
- 🔸 Izimbizo;
- Exhibitions; and
- Joint management meetings with service partners.

3.2. Service Standards

Citizens should be informed of what level and quality of Municipal services they will receive so that they are aware of what to expect.

3.3. Access

All citizens should have equal access to the services to which they are entitled.

- The use of better signage:
- The name of the department or service organisation.
- Lists of types of services provided.
- Cost of services (if applicable).
- Office/business hours.
- Telephone & fax numbers, email and website address.
- Contact person(s).
 - Physical and postal address.
 - Front office wearing name badges (all staff should wear name badges but specifically front office staff).
 - The use of mobile units and shared facilities such as multi-purpose community centres (MPCCs).
 - Decentralised offices.
 - Establishment of call centres, toll free lines, websites, e-mail and help desks.
 - Simplification of procedures.
 - The growing use of Information and Communication Technologies (ICT) and the media for information dissemination.
 - The greater use of indigenous languages.
 - Partnering with external services providers.
 - Establishment of more regional offices/clinics.
 - Extended business hours.



3.4. Courtesy

Citizens should be treated with courtesy and consideration.

- Development of a Customer Care Plan that sets out clear standards and guidelines to be followed in order to achieve better service delivery.
- Appointment of customer care staff.
- Customer care units.
- Ubuntu pledges by staff.
- Training in diversity management and customer relations.
- Responses to queries in official language of choice.
- Right attitudes

3.5. Information

Citizens should be given full, accurate information about the Municipal services they are entitled to receive

- The dissemination of information on service offerings.
- 4 The distribution of the Municipal health, social development, education
- and related information
- 📥 Help desks
- Annual reports, newsletters, media releases, magazines, posters.
- Radio and TV talks, websites, etc
- Public Information Terminals.
- Road shows
- Publishing/distributing of all major events

3.6. Openness and Transparency

Citizens should be told how national and provincial departments are run, how they cost and who is in charge.

l la fun end

- Regular meetings, workshops, seminars and stakeholders forums
- Annual Reports/statements
- Open days
- Awareness campaigns.
- Strategic plans available of stakeholder
- Consultative forums with partners
- Citizen's reports
- Name and photograph of institution managers displayed
- The improved use of ICT e.g. updated and user-friendly websites.



3.7. Redress

If the promised standard of service is not delivered, citizens should be offered an apology, a full explanation and a speedy and effective remedy. When complaint are made, citizens should receive a satisfactory, prompt and positive response

- Introductions of formalised mechanisms for handling complaints.
- Redress issue recorded to keep statistic and identify trends.
- Management intervention in complaints and disputes.
- Independent complaints investigation, e.g. the Public Protector and the Public Service Commission
- Suggestion boxes internal and external
- Toll free numbers
- Fraud prevention help lines
- Appeal mechanisms in place
- Disciplinary procedures for staff in support of redress to the public

3.8. Value for Money

Public services should be provided economically and efficiently in order to givecitizens the best possible value for money.

- The use of expenditure controls
- Improved internal controls on the private use of official telephones, vehicles and facilities.
- More stringent adherence to tender procedures
- Budget reviews
- The removal of affordability as a constraint to information and services
- Adherence to the Public Finance Management Act.
- Improve/change-to satisfy customers
- Determine costs per unit for services delivered

3.9 encouraging innovation and Rewarding Excellence

The Municipality will ensure that an environment conducive to the delivery of Services is created to enhance the capacity f their staff to deliver services. The municipality will do the following:

- Establish Municipal Service Awards for Departments;
- Participate in the Premier Service Excellence awards; and
- establish Learning Networks within the Municipality to share best practice

3.10 Leadership and Strategic Direction



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All leaders in the service delivery chain will provide direction, create alignment, engage staff, create effective partnership and demonstrate ethical and sound values.

3.11 Service Delivery Impact

The municipality will annually measure and report regularly, using the sum total of all Batho Pele initiatives, the impact of the Batho Pele based service delivery on the lives of the Ugu DM internal and external customers.

4. Belief set

In order for the revitalization of Batho Pele to succeed, organizational culture has to be changed to accommodate Batho Pele as a way of life. This means that Municipalities should take stock of their values, as well as behaviours and attitudes of employees. The New Belief Set namely "we belong, we care, we serve" is a value system that clearly captures the revitalized Batho Pele culture. The Belief Set is intended to endorse the eight Batho Pele Principles. The belief set mainly serves the purpose of enforcing the 8 principles, and not to replace them.

4.1. We belong – means Ugu DM servants are recognized and rewarded for living Batho Pele. They consequently develop a spirit of patriotism towards the country and will also feel a sense of belonging. Furthermore, this Belief Set is also about:

- Encouraging a spirit, culture and practice of collaboration, teamwork and collegiality among all Ugu DM servants thereby fostering effective intergovernmental relations.
- Building a learning Ugu DM
- Fostering partnerships with the recipients and beneficiaries of services and thus ensuring that the service is responsive to people's needs in line with the notion of "Putting People First".
- The principles enforced here are Access by offering integrated service delivery; Openness and Transparency by creating a culture of collaboration.

4.2. We care – means we are courteous when providing services to the people by listening to their problems, apologizing when necessary, and serving people with a smile. Servants care because they are devoted to doing a job to the end, ensuring that they deliver beyond customer expectations. We should respect all citizens irrespective of background, gender, colour or creed. The principles enforced by this phrase are: **CONSULTATION** - by listening to customer



problems; **REDRESS** – Apologizing when necessary; **COURTESY** – Service with a smile.

4.3. We serve - We serve by delivering quality services and making citizens look forward to receiving world-class integrated service delivery. This is achieved by:

- Anticipating customer needs through the introduction of regular customer surveys on the type of services citizens want to receive.
- Offering integrated service delivery through institutions like MPCCs and other innovative forms of service delivery in communities.
- Going beyond the call of duty even under difficult circumstances where there are limited resources. The Principles are : SERVICE STANDARDS

 anticipating customer needs; INFORMATION - and VALUE FOR MONEY

5. BATHO PELE COMPLIANCE

The following are some of the characteristics of a Batho Pele compliant organisations:

- They are infused with reinforcing values, norms and beliefs strongly focused on the Municipality and beneficiaries of their services.
- Top management leadership is critical to building and sustaining a Batho Pele, people-oriented culture.
- A people-oriented service fosters open and consultative relationship with the Municipalities, for example, in the design of new policies or services.
- Municipalities value their managers and staff and engender attitudes that encourage empowerment, participation, delegation and trust.
- Municipalities monitor how the citizens feel about the quality of the services received, with a view to making improvements wherever required.
- Municipalities place a high premium on effective service management and public's impressions of the quality of these services.
- Municipalities make effective use of information technology to enhance service delivery.

6. MODEL TO IDENTIFY AND CLOSE SERVICE GAPS

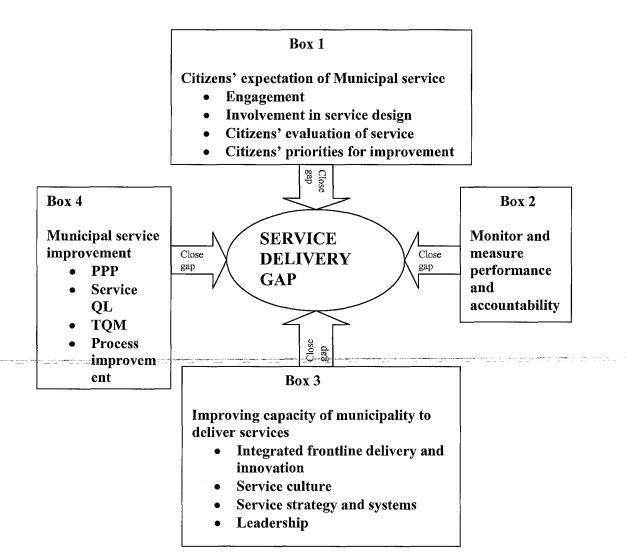
This is a conceptual framework which concerns the gap between the service that citizens and clients expect, and the service they actually receive. The Canadian Service Gap model comprises four components:



- 1. Knowing what citizens and clients expect in terms of service, including how they want to be engaged and what their priorities are for service improvements (box 1).
- 2. Measuring progress in closing the service gap using a variety of tools, and ensuring accountability for results (box 2).
- 3. Improving the capacity of the municipality to provide the service that citizens expect (box 3)
- 4. And using the appropriate mix of tools to help close the service gaps (box 4).

Figure 1: The Service Gap Model





7. SERVICE DELIVERY IMPROVEMENT PLANS (SDIP)

7.1. Background

The Public Service Regulations 2001 states the following with regard to service delivery improvement programmes:

- Part III.C.1 an executing authority shall establish and sustain a service delivery improvement programme for his or her department; and
- Part III.C.2 the executing authority shall publish an annual statement of Public service commitment which will set out the department's service



standards which citizens and customers/clients can expect and which will serve to explain how the department will meet each of the standards.

The White paper on the Transformation of Service Delivery (Batho Pele), 1997 also emphasizes in paragraph 7.1.2 that administrative heads of Municipalities are responsible for Service Delivery Improvement Programmes and that this responsibility should be clearly assigned to a person or group of people, accountable directly to the administrative head of department.

According to these policy documents the SDIP is required to -

- specify the main services to be provided to the different types of actual and potential customers, based on an assessment of their needs;
- contain the consultation arrangements with actual and potential customers to determine their needs;
- specify the mechanism or strategies to be utilized progressively to remove the barriers so that access to services is increased; with due regard to the customers' means of access to the services and the existing barriers to increased access,
- contain arrangements as to how information about services is to be provided; and
- Stipulate a system or mechanism for handling complaints.

7.2. SERVICE STANDARDS

Municipalities are required to publish their service standards in an annual Statement of Service Charter. These service standards must specify the level (quantity) and quality of services, and they may cover processes, outputs and outcomes. They must be set at a demanding but realistic level to be reached by adopting more efficient and customer-focused working practices.

Service standards are required to be operational for one year and be subject to an annual performance review. These should be progressively raised and ideally may not be reduced, except to accommodate changed priorities based on changing customer needs. Service standards are furthermore to be benchmarked against other Municipal and international standards.

Service standards or performance related issues is governed by the Municipal Finance Management Act 56 of 2003 (read together with regulations), the Municipal Systems Act, 2000 (no 32 0f 2000) and the Municipal Structures Act, 1998 (no 117 of 1998).

In setting service standards, it is important that service delivery also be viewed from the customer's viewpoint and judged from criteria that he or she might use. For most customers, services must conform to the following measurable criteria:



- **Quantity**: Are the services and products supplied in sufficient volume and diversity to sustain basic needs?
- **Quality**: Are the services and products of such quality that they will last for an appropriate period of time so that they do not have to be re-supplied at additional cost?
- **Time/Timeliness**: Are the services and products rendered on time so that customers can derive maximum benefit from them?
- Value for money: Is the cost of the product or service balanced against the value derived by the recipient?
- Access: Are the services and products being delivered at the ideal locality to relevant customers to enable them to make best use of them, without incurring undue cost to gain access to the point of delivery?
- Equity: Are the services and products provided without discrimination?

7.2.1 VISION:.

A non-discriminatory society of healthy and empowered people, living in a safe, transformed and sustainable environment, underpinned by a thriving and growing economy in which all participate and benefit fairly and equitably".

7.2.1 MISSION:

Enhancing our performance and work ethic to reach world-class standards, by placing emphasis on customer satisfaction and total quality management of all resources at our disposal.

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7.3 Service Delivery Improvement Plan

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VISION

A non-discriminatory society of healthy and empowered people, living in a safe, transformed and sustainable environment, underpinned by a thriving and growing economy in which all participate and benefit fairly and equitably.

MISSION

Enhancing our performance and work ethic to reach the world class standards, by placing emphasis on customer satisfaction and total quality management of all resources at our disposal.

1. Office of the Municipal Manager



Ugu District Municipality SERVICE DELIVERY IMPROVEMENT PLAN



2009/10

Prepared by: Strategy and Shared Services VISION

A non-discriminatory society of healthy and empowered people, living in a safe, transformed and sustainable environment, underpinned by a thriving and growing economy in which all participate and benefit fairly and equitably.

MISSION

Enhancing our performance and work ethic to reach the world class Standards, by placing emphasis on customer satisfaction and total quality management of all resources at our disposal

1. OFFICE OF THE MUNICIPAL MANAGER

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Key Service Service Beneficiary				Desired Standard		Progress made	Intervention/ comments	
Provide	All Ugu DM	Quantity	6LM, 35 councillors, 1020	Qu	antity	6LM, 35 CLLRS,1020		
strategic	staff, EXCO	Quality		Qu	ality			
direction	members, Councillors, LM and community	Consultation	 EXCO- bi-monthly Councillors monthly HOD's - weekly IDPRF bi monthly. 21 budget Roadshow per annum, Public 	; ; ;	Consultatio n	 Maintain same standard Evidence of feedback on public comments during Road shows, done within the first quarter of the financial year 		



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	[meetings	r 'i		
		LLF			
1. 17. ²	Access	 Employees are not wearing name tags all the time main office has disability lift HIV/AIDS ,special programmes, youth unit ensures ensure access to services some documents are in both English and isiZulu 	Access	 new oslo beach office to be disability friendly simplified IDP in isiZulu available to communities evidence that vulnerable groups are included in service provision 	
	Courtesy	 Fully functional helpdesk in MMs office and Mayoralty. Municipality has a courtesy code 	Courtesy	 Maintain Helpdesk, proof of customer care training of staff on these helpdesks, once a year Monitoring of frontline staff, register of services from unannounced visits .evidence of Courtesy Code as an item in Monthly Departmental meetings. 	
	Openness & transparen cy	 HODs attending Road shows. All Managers to take part in MSW Service Charter adopted 	Openness & Transparen cy	 Maintain same standards Service Charter signed by MM and displayed in all Work stations in both English and isiZulu 	
	Informatio	 Newsletters, circulars, 	Information	Maintain current standard	



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n	notice boards, local newspapers, izimbizo and campaigns, meetings, emails		 Service Charter in isiZulu Copy of bi laws in isiZulu SDBIP published in local newspapers Councils resolutions a standing item in all section meetings A standing item for council resolutions in all section meetings 	
Redress	 Suggestion boxes are collected by internal audit. External redress is done through Mayoralty 	Redress	 Ensure front offices have visible, clearly marked complaints boxes. Complaints handling assigned to a special unit Report on trends presented to TM Quarterly 	
Best Value	•	Best Value	 Maintain fruitful expenditure 	
Encouraging Innovation and Rewarding Excellence	 Departmental award PMS Policy in place No Employee of the month Award. 	Encouraging Innovation and Rewarding Excellence	 Evidence of Implementation of employee of the month award according to PMS Evidence of Implementation of DSEA 	



Leader and St Direct	rategic Management, EXCO,	Leadership and Strategic Direction	 Maintain same standards Quartely reviews to take place as planned 	
Service Delive Impac	y Customer satisfaction Survey has been	Service Delivery Impact	 Maintain the standards from survey. Conduct internal survey annualy 	
Time:	Year end June 2010	Time:	All improvements to be done by third quarter	
Cost:		Cost:	Evidence of cost reduction in Rands or quality	
Huma		Human	MM Office staff	
Resour	·ce:	Resource:		

ERVICE DELIVERY IMPROVEMENT PLAN 2008/09

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	2.1							
Key Service	Service	Current Standard		Desired		Progress	Intervention/	
-	Beneficiary			Standard		made	comments	
		Quantity		Quantity			Paul Watson and	
rovide	Water	Quality		Quality	functional		Brian for	



				- <u>m</u>		
oortable water	Services	Consultation	 Bilateral meetings 	Consultation	 Maintain same standards 	Communication
nfrastructure	Authority		between PMU	ν. Γ	 Evidence of feedback on 	- Paul and Vd
& Economic	And Local		and Water		public comments during	Walt are
Development	Community		services.	i i	Road shows, done within	having
-			 Meeting with 		the first quarter of the	meetings
			Ward Committees		financial year	when
			and Traditional			required
			Leaders.			1
			 Conduct mass 			
			meetings			
	t I	Access	 Established 	Access	PMU officials will be	
		ALLESS	satellite offices	ALLISS	based on their respective	
			and deployed		local municipality	
			PMU officials per		iocai municipanty	
			-			
			Municipal Area			
			(6 local			
			municipalities)			
		Courtesy	 Projects are 	Courtesy	 Formal notification of 	
			implemented		detailed projects	
			without a formal		commencement	
			notification of		 A clear communication 	
			projects		channel between the	
			commence date		PMU and consultants	
			 No continuous 		 Constant communication 	
			communication		with consultants	
		- 172	between PMU			
			and the			
			beneficiary			
		Openness &	 Introducing all 	Openness &	 Maintain same standard. 	
		1 ^	-	•		
		r	1 5			
		Openness & transparency	·····	Openness & Transparency	 Maintain same standard. 	



	<u> </u>	••••	· · · · · · · · · · · · · · · · · · ·	
		 its structures. Manager participated in MSW 		
1.	Information	 Sod turning IDP, Budget road shows, some projects were implemented without Sod turning 	Information	 Clear program of sod turning News papers / radio slots etc
	Redress	 Contracts / SLA between IED and water services are signed inconsistently. Inconsistent submission of water infrastructure manuals to water services 	Redress	 Consistent adherence to the obligations by both parties. Manuals must be submitted to the beneficiary (WSP) on the date of the hand over. SLA between PMU & WSA will be signed.
	Best Value	 Services provided efficiently 	Best Value	 Maintain same standard
	Encouraging Innovation and Rewarding Excellence	None	Encouraging Innovation and Rewarding Excellence	 Individual award system, departmental award and PSEA
	Leadership and Strategic	 GM and managers 	Leadership and Strategic	 GM and managers meetings, stake holders



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		Direction Service Delivery	stakeholders meetings none S	Direction ervice Deliver mpact	 meetings All managers will participate in MSW y Customer Satisfaction Survey 		
		Impact DELIVERY IM RICT MUNICI	IPROVEMENT PLAN				
y Service	Service Beneficiary	Current Standard		Desired Standard		Progress made	Intervention/ comments
	All citizens of	Quantity	97300 House Holds	Quantity	98% Compliant		Nomhle Mvumbi
ovide	Ugu District Municipality	Quality	As stated below	Quality	As stated below		
sic water d nitation	munoipanty	Consultation	 Izimbizo, road shows, public meetings, departmental meetings ISD Officers are consulting with Public. 	Consultation	 Maintain same standards, ensuring that departmental meeting are held monthly. To give feed back on public comments from 2009 road shows. ISD Officers quarterly report on feed back to community. 		
		Access	 Through visit to offices, 	Access	 Maintain same standard. 		1



Courtesy	 Indigent Support out in community. All front line staff trained on Batho Pele and Customer Care. Name tags provided. 	Courtesy	 Contact Number for Harding Office to be corrected on statements by first quarter. All employees to wear name tags during all office hours Linking Harding and Park Rynie office to register calls with 24hr Call Centre. Customer Care Policy to be adopted by second quarter. 	
Openness & transparency Information	 Consumers can now reach all Manager's on Cell phones numbers. Through izimbizo and meetings, by writing letters and invoices. Monthly Meetings. Notice Boards Media Two way radio 	Openness & Transparen cy Informatio n	 Linking Park Rynie and Harding telephone lines to Port Shepstone 24 Hr Call Centre for after Hours complaints and queries. Maintain same standards. Maintain Same Standards. All Offices to have Info stand available to public. Bulk sms's for information purposes for staff. 	



		 Telephonic voice notification for water interruptions 			
R	Redress	 24hr call centre to assist consumers with both accounts and technical queries. Plumbers and office workers. 	Redress	 Maintain same standards Complaints procedure displayed and made available to public in English and isiZulu. 	
В	Best Value	 Illegal connection unit in place Water loss Unit in place Non revenue water Plan in place Second Shift workers 	Best Value	Maintain same standard	
In ar R	Encouraging nnovation nd Rewarding Excellence	 No award system in place 	Encouragin g Innovation and Rewarding Excellence	 Implement employee of the month award, per section Individual and departmental awards. Batho Pele Certificates issued to attendees. 	
ar	eadership nd Strategic Direction	 Attend top management meetings weekly, monthly meeting of managers and supervisors Managers participate in MSW deployments. 	Leadership and Strategic Direction	Maintain same standard.	



Service Delivery Impact	 Customer satisfaction survey. Implementation of SDIP 	Service Delivery Impact	 Address weak areas identified by customer survey. Maintain same standards. Implement final Audit action plan 	
Time:	According to Service Commitment Charter	Time:	According to Service Commitment Charter	
Cost:	Within Budget	Cost:	Within Budget	
Human Resource:	Water Services Staff	Human Resource:	Additional Staff	

SERVICE	DELIVERY	IMPROVEMENT PLAN	

UGU DISTRICT MUNICIPALITY

2008/09

Corporate Services 5.1

y Service	Service Benefici ary			Desired Standard		 Intervention/ comments
ovide sound	All Ugu	Quantity	N/A	Quantity	N/A	All
orporate	employee, Departme	Quality	Fair	Quality	Excellent	managers
Prvices	nts and Councillor s	Consultation	E-mails & Circulars	Consultation	 Maintain service standards. Give feedback on public comments from 2009 road shows 	within section
		Access	 Inside directional signage as well as out door signage is in 		 Maintain standards Signage to be put on the new Oslo Beach 	



 		ł		
•	place Employees visit HR offices for services Other sections accessible via telephone and email and help desk		Building The Human Resources Office to visit workstations and meet employees once a quarter	
Courtesy •	Open plan offices in the Human Resources do not maintain confidentiality Staff do not feel welcome when visiting the HR office	Courtesy	 Consultation room for the Human Resources Office is required 	
Openness & ■ transparency	not know their rights & responsibilities i.t.o. the roles they play.	Openness & Transparenc y	 Maintain the same standard that orientation is done within three months of employment ALL general field workers to have their names printed on the uniforms, instead of name tags Managers participate in the MSW 	
Information •	Through management only, information seems to be limited to	Information	 Council Resolutions to be a standing item in every Section 	



	 those who hav access to email an notice boards. All Departments Champions provid information to the IC Section for the Website Update Section meeting conducted monthly 	d al e T e	Meeting All Council Resolutions made available on Website in line with Secretariat Service Standards An electronic comments box to be included in the website
Redres	applied for advertise positions are no informed of the statu of their applicatio after 30 days as pe the advertisement	d ot s n er	 After 65 days that the Internal position/s were advertised a notice in the form of a circular informing applicants of the progress on the recruitment process Register of complaints to be kept by sections
Best V	phone calls.	o d er o e	 Maintain current standard. Skills development to pay Service Provider only, departments to pay for their staff accommodation and travelling. Leave to be approved not later than two days before

.



			commencement, must reach HR within five days and never given back to applicant after signing. Leave trends analysis to be done annually and presented to council ABET progress analysis to be done annually, staff taking too much off work and never completing	
Encouraging Innovation and Rewarding	 No done 	Encouraging Innovation and	 Implement Departmental Award Implement individual 	
Excellence		Rewarding Excellence	award according to PMS Policy	
Leadership and Strategic Direction	 Participate in MSW. Departmental awards conducted annually 	Leadership and Strategic Direction	 Participate in MSW 	
Service Delivery	 Customer Satisfaction Survey has been done 	Service Delivery	 Implement Customer satisfaction survey 	
Impact		Impact	 Implement Final Audit Recommendations Implement SDIP 	
Time:		Time:		



Cost:	Funds are lost when leave forms are not submitted on time.		Reduce expenditure on leave	
Human	More Staff Required	Human	More Staff Required	
Resource:		Resource:		

CORPORATE SERVICES

	5.2	-					·
Xey Service	Service Beneficiary	Current Standard		Desired Standard		Progres s made	Intervention/ comments
Γo prientate	New appointees in all departments	Quantity	Once a year	Quantity	 Once a quarter i.e. four times a year 		Acting HR Manager
1ew ncumbents	within Ugu District	Quality	Below Service Charter Standard	Quality	 Of Service Charter Standard 		
	Municipality	Consultation	 Written memoranda & email 	Consultation	 Maintain current standard. 		
		Access	• At workshops and when requested.	Access	 Maintain current standard. 		
		Courtesy	 Introduction not done properly. New employees not given name tags 	Courtesy	 A welcome package to be given on first day of employment: including a name tag, customer courtesy code, a door plate, and suitable resources to be able to start working immediately 		
		Openness & transparency	 Open to all new employees and question time afforded attendees. 	Openness & Transparency	 Maintain same standard. Orientation to include all departments in presentations 		



Information	 Policy manual in English. New incumbents photos in newsletter. 	Information	 Policy manual to be translated into isiZulu. Presenters to ensure that they use both English and isiZulu.
Redress	 Attendees are not encouraged to evaluate orientation standards in writing, hence no records are kept 	Redress	 Evaluation form to be completed by attendees and recorded by HR for all orientation sessions.
Value for money	 Minimal, due to long time lapse. 	Value for money	 Employees will be spared disciplinary if they get policy information sooner.
Time:	Too much delay	Time:	 Orientation must be done within three months after appointment.
Cost:	Within budget	Cost:	Within budget
Human Resource:	Current staff	Human Resource:	Current staff

y Service	Service Beneficiary	Current Standard		Desired Standard		Progress made	Intervention/ comments
	All internal	Quantity	·	Quantity			
	department	Quality	as stated below	Quality	As stated below		
ender efficient, fective and tter treasury	service providers and the Ugu	Consultation	Written,Meetings andBudget road shows	Consultation	 Maintain standards. Monthly sectional & quarterly dept 		



rvice.	community district wide.	- ····	Website		 meetings to take place Respond to issues arising out public participation meetings 	Fano Ngubane, SCM Manager and Budget Manager.
		Access	 Visible signage door plates improved physical access. Electricity back up for main cash office facilitates access during power outages 	Access	 Electricity back up system required for Harding cash office as this the only pay point available for community 	
		Courtesy	 Improved but can be better. Some Treasury employees have undergone isiZulu training. Officials have attended customer care service training Internal miscommunication between Creditors section and other internal departments is affecting the external clients 	Courtesy	 Participate in Afrikaans lessons as organised by Corporate services Practice lessons learnt 	
		Openness & transparency	LimitedManagers were not	Openness & Transparency	 Managers to participate 	

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	· · ·				
		 seen doing coalface during MSW. Departmental meetings are not taking place monthly as required. 			 in MSW and provide written report. Open quarterly meetings with the GM managers, and supervisors.
I		 Regular (min monthly) sectional meetings Quarterly departmental meetings Appointment of the website champion 	Informat	ion	 Maintain standard and Keep the website up to date with regards to treasury information like tenders
		 Service standards for SCM not clear, delays with no apology and explanation. Some service provider no longer do credit with Ugu, as payments are delayed too long with no explanation. 	Redress		 Distribute the procedure manual Conduct a survey twice a year to measure customer satisfaction. MM's office to assist analyse the results.
	Value for money	 Unqualified Audit 	Value for	money	Maintain

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Encouraging	 none 	Encouraging	 Implement individual 	
Innovation		Innovation and	monthly awards,	
and		Rewarding	departmental awards	
Rewarding		Excellence	and participation in	
Excellence			PSEA	
Leadership	 Departmental 	Leadership	 Meetings to be had 	
and Strategic	meetings with	and Strategic	every quarter	
Direction	managers and all	Direction		
	stakeholders			
Service	 survey on the 	Service	 Through survey on 	
Delivery	implementation of all	Delivery	the implementation of	
Impact	other principles	Impact	all other principles	
Time:	09/10	Time:	09/10	
Cost:	Within budget	Cost:	Have a cost reduction plan	
			in place	
Human	Treasury staff	Human Resource:	Treasury staff.	
Resource:				

TREASURY 3.2

Key Service	Service Beneficiary	Current Standard		Desired Standard		Progress made	Intervention/ comments
Procure the	All external	Quantity		Quantity	•		SCM Manager
ight goods and	service	Quality	As stated below	Quality	as stated below		
service at the right time latabase supplier.	providers and internal customers.	Consultation	 Telephone and fax, and media publications. Public participation 	Consultation	 Include Emails and maintain the current standards. Give feedback on public participation 		



	workshops			
Access	 Telephonically, written letters, and email 	Access	 Visible signage on the office doors and maintains the current standards. 	
Courtesy	 No team work, officials attend and stick to their specific functions, and refuse to assist one another 	Courtesy	 Courtesy call to new vendors to gauge experience 	
Openness & transparency	 SCM policy not openly communicated both internally and externally 	Openness & Transparency	 SCM policy to be made accessible to service providers and staff via website 	
Information	 Written, Meetings and Budget road shows Website 	Information	 Regular update to public in the media 	
Redress	 A monthly report of compliments and complains 	Redress	 Maintain standard 	
Best Value	 Adherence to SCM policy 	Best Value	 Adherence to SCM policy 	
Time:	Four to six weeks time to be on the database.	Time:	The level has improved to $2-4$ weeks	



8. IMPLEMENTATION STRATEGY

Top management has resolved that Batho Pele be located and driven in the Office of the Municipal Manager. The Office will ensure that a guiding philosophy in service delivery get all its Municipalities and employees to be service oriented, to strive for excellence in service delivery and to commit to continuous service delivery improvement. The Office will ensure that all the employees of Ugu Municipality adhere to the principles of Batho Pele.

- Each Head of Department is the main Champion of Batho Pele and has to nominate the Batho Pele Departmental Champion, who assists him/her in facilitation and co-ordination of Batho Pele Policy and other related issues.
- The Batho Pele Committee has to be formed comprising of the Champions, and must meet once a month to discuss issues pertinent to excellent customer service, and how to improve customer service standards.
- All Municipalities must receive presentations on customer service and Batho Pele on an going basis, while the Skills Development and Training Section offers a training course on Batho Pele Principles to all the employees of Ugu District Municipality.
- A district wide Batho Pele Forum will be established to ensure that all six Local Municipalities are supported in Batho Pele Implementation.



8.1. Batho Pele Implementation Plan

PRINCIPLE	STRATEGY	RESPONSIBILITY	TIME FRAME	PROGRESS
CONSULTATION	 Communicate BP change management concept to extended top management, top management and EXCO through a presentation Streamline Batho Pele principles through budget road shows/Izimbizo/public meetings Cascade BP principles to all staff BP principles to be included in orientation workshops Customer/staff survey annually 	Office of the MM	June 2008	done
ACCESS	 Update internet website Procure and acquire appropriate sign boards indicating office location Facilitate launch of intranet site Establish a toll-free help line in all satellite offices Park Rynie office to be made disability friendly 	Corporate services	June 2008	Done
REDRESS	 Design template/form for suggestion boxes and have clear instructions for usage and encourage clients to make use thereof 	Office of the MM	December 2008	Done



	 Review suggestion boxes and inform clients/staff about purpose of the boxes Collect boxes weekly, capture data and refer complaints to relevant GM Acknowledge receipt within 14 working days 		
COURTESY	 Ongoing exposure of staff to training on customer care and emotional intelligence workshops Name tags for front line staff Change staff attitudes through exposure to Batho Pele training workshops 	On going	In progress
OPENNES & TRANSPARENCY	 Department by displaying names and photographs at offices Distribution of annual reports to the public Distribute Ugu news to staff and public Communicate any developments/changes to staff at monthly staff meetings Inform clients and staff on all policies/ procedures/ budget changes/developments 	On going	In process
SERVICE STANDARDS		November 2008	done



	 Communicate service standards to public through Ugu news 			
INFORMATION	 Launch intranet site Update internet website regularly Continue with radio slots – Ukhozi and Sunny South Distribute internal and external newsletters – quarterly 			
VALUE FOR MONEY	 Enforce expenditure controls Arrange a workshop with all staff and procurement component to agree on an acceptable procedure Improve change processes – internal and external 			
ENCOURAGING INNOVATION & REWARDING EXCELLENCE	 Implement individual award Implement departmental award Enter for PSEA 	All departments	On going	done
LEADERSHIP AND STRATEGIC DIRECTION	 SONA HODs championing Batho Pele Impelementation 	All	On going	Done
SERVICE DELIVERY IMPACT	- Customer satisfaction survey	ОММ	June 2009	Done



8.2 Batho Pele Policy

The Batho Pele policy enables the Municipal employees to deliver services in a customer focused way stated in this Batho Pele policy and ensuring that Ugu Municipality's systems and procedures and attitudes of its employees are reoriented in favour of service delivery:

- To ensure that all employees adhere to the principles of Batho Pele and be more accountable to citizens
- To have a customer centric approach to service delivery
- To improve service delivery

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• To build effective relationship with the end users of Municipal service



9. IMPLEMENTATION PROCESS

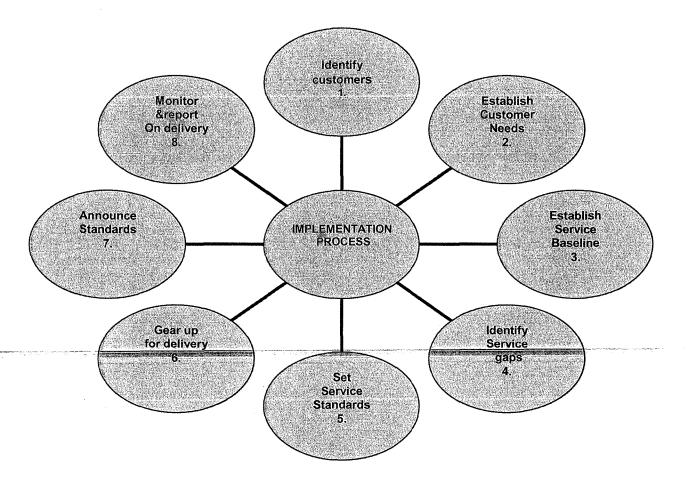


Figure 2: Implementation process

9.1. How Batho Pele is communicated

- Through Champions' meetings
- Skills Development and Training
- Presentations at Departmental level
- Masakhane road shows and Mayoral Izimbizo
- Events

9.2. Communication strategy

9.2.1. Internal



- In Top Management Strategic meetings
- EXCO and Council meetings
- Departmental meetings
- Skills Development and Training
- Events e.g. Municipal Service Week
- Payslips
- Website
- Staff newsletter

9.2.2. External

- Community mobilisation
- Events e.g. Municipal Service Week
- Masakhane Road shows
- Mayoral Izimbizo
- Media

10. BATHO PELE FLAGSHIP PROJECTS

This is where services/products, Batho Pele may be promoted, and the Municipality educated about their citizens rights. There is a need to think of such events and utilize them.

10.1. Service Delivery Watch

10.1.1. Unannounced site visits project brief

Service Delivery Watch was conceived as a result of the Batho Pele revitalization strategy approved by Cabinet in 2003. It entails the involvement of all political leadership such as Mayors and Councillors visiting various service delivery points and assessing the services provision. A template is developed for capturing observations during the site visits. Information from these templates is collated into a report providing recommendations on interventions to be applied with a view of addressing service delivery challenges at the coalface.

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10.1.2. Municipal Service Week (MSW)

The Municipal Service Work is another flagship project that supports the Revitalization Strategy of Batho Pele intended to:

- Expose Top and middle managers to service delivery challenges by deploying them to the coalface of service delivery;
- Identify frontline challenges and develop plans for corrective action; and



• Encourage Senior Managers of all Municipalities to interface with the citizens.

MWS ensures that all Top management (or Extended) members undergo a compulsory deployment to service delivery points during every performance cycle year. The deployment will enable them to identify problem areas in service delivery and challenges that are normally experienced by frontline officers. Such problem areas should inform relevant policy and strategy formulation. Furthermore, top managers may be empowered to identify areas, which do not comply with the service delivery ethos and determine corrective measures.

10.1.3. Know your service rights campaign

The Know Your Service Rights Campaign is one of the four strategic thrusts identified to compliment and strengthen the government's drive to revitalise the promotion and implementation of Batho Pele within the Municipal service as per the Cabinet resolution of the 04th of August 2004.

Key objectives of the campaign are:

- To promote awareness on the rights citizens have with regards to the level of services they receive from various government Municipalities as well as educate them on appropriate actions to take when such rights are infringed on;
- To exert positive pressure on the Municipality and its officials with the intention of fostering a people and service-centric culture that elicits requisite behaviour and attitude;
- To emphasise the need to strengthen partnerships between the people and the Municipality in service delivery, thereby ensuring citizen participation.

10.1.4. Change Management Engagement Programme

The Change Engagement Programme seeks to address organizational cultural issues in the Municipal Service. It is therefore a culture change process to foster appropriate behaviours and attitudes among Municipal servants to reinforce the ethos of Batho Pele. This programme recognizes the influence of organizational culture on service delivery and highlights people issues in the attainment of organizational goals. The programme is identified by a slogan "together beating the drums of service delivery", which means working together in teams to ensure that outputs are maximized, duplication is avoided, flaws and weaknesses are identified and addressed before they escalate.

The objectives of the programme are as follows:



- Introduce and roll out the Belief Set We belong, We care, We serve, through a series of workshops and leadership engagements of Municipalities, as part of a broader process of culture re-orientation. A service-centric culture is a prerequisite for effective service delivery and therefore successful implementation of Batho Pele.
- Begin a process of institutionalising and embedding the Belief Set through a series of workshops whereby various practical exercises on making the Belief Set real are conducted.
- Create excitement, passion and better understanding about the Belief Set and Batho Pele (service delivery) in general.
- Motivate those Municipal servants that go beyond the call of duty through recognition and publicity.
- Ensure that the Belief Set is rolled out and in the process also ensuring ownership of the programme by Municipalities and municipal servants themselves individually and collectively both at national and provincial levels.
- Deepen the understanding of Batho Pele as a noble Government service delivery policy deserving support and implementation by all who work in the Municipal Service.
- Catapult the subject of culture to the centre stage of the Municipal Service discourse and thereby raising the level of consciousness about the subject matter.

10.1.5. Project Khaedu

Project Khaedu is an integral part of the Batho Pele Revitalization strategy. Cabinet decided in August 2004 that all ETM members must, during every performance review cycle, be deployed to the coalface of service delivery and that this must be incorporated into their Performance Agreements as one of their Key Performance Areas. The DPSA consequently developed and piloted Project Khaedu as a process to facilitate and ensure successful deployments to the coalface.

The objectives of project khaedu are to:

- Equip all extended top management (ETM) members with a basic management tool kit for problem identification, analysis and resolution,
- Expose (ETM) members from all Municipalities to service delivery issues at the coalface, and
- Monitor and evaluate the implementation to ensure that the toolkit is understood and used.

These objectives are advanced through:



- A 4.5 days on management core skills development programme where participants are exposed to techniques of problem solving based on case studies and practical exercises,
- A supervised 5 days deployment to the "coalface" (to practice the skills developed) where participants identify and analyse the service delivery problems and write a short report proposing practical recommendations on how to unblock the blockages to service delivery, and
- The Municipal Service Week to monitor the extent to which the recommendations from the deployment sites are implemented so as to unblock the service delivery logjam.

Participants develop their problem solving and analytical skills in the following areas:

- **Process Design:** Basic introduction to process design concepts such as process mapping, time and value analysis, capacity analysis and best demonstrated practice development. The following three (3) ETM competencies are integrated to this module: client orientation and customer focus, service delivery innovation and problem solving and analysis.
- Organisation Effectiveness: Modern organisation structures, teaming concepts, decision making and authority levels, overcoming human capacity bottlenecks and creating a "learning organisation culture". ETM competencies matched to this module are: change management and strategic capacity and leadership.
- **People Management:** this is about the core skills in hiring, performance management, discipline and working with organised labour and understanding the change management issues within the Municipal service context. The ETM competencies linked to this module are change management issues and people management and employment.
- **Budgets and Controls:** This is about how to develop an effective budget, understanding when a department/section is unable to effectively control expenditure. This is linked to issues of financial management in line with the ETM competency framework.
- **Communicating for Results:** This module revolves on how to present problems and their solutions effectively and is linked to the issue of communication within the ETM competency framework.

Project Khaedu is one method of addressing issues of leadership and management development because it capacitates managers to develop some of the core management skills required for managing Municipalities or sections and programmes and projects implementation. When managers are aware of what is happening at the service delivery points, the knowledge of the challenges will be better reflected in the type of policies crafted in addressing the gaps.



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10.1.6. Batho Pele Learning Network coordinating forums

The purpose and objectives of the learning workshop is to provide a platform for the Municipalities as they are in service delivery:

- To explore and reach an understanding on the meaning of Batho Pele and its importance in the Municipal business, particularly service delivery
- To understand government's various initiatives and programmes to make Batho Pele work
- To showcase Municipalities' efforts to put people first in service delivery

To share and learn from each other based on practical experiences in implementing Batho Pele on the ground.



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